

VMT Estimation

Training Series #2 - 4

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Change

■ NEW LAWS



SB 743

AB 417

AB 2245

SB 226

AB 1358

SB 375

SB 97

AB 32



Discussion Topics

- **VMT Estimation**
 - **Methodologies**
 - **Tools**
- **VMT Criteria in SB 743/Guideline**

Definition

Vehicle-Miles Traveled = Volume x Distance
or
Trips x Trip Length



1-vehicle trip
50 miles



$$\text{VMT} = 1 \times 50 = 50$$

5-vehicle trip
10 miles



$$\text{VMT} = 5 \times 10 = 50$$

Methods

■ VMT ESTIMATION

- **Based on Vehicle Inventory/Odometer Data**
 - **Directly observe the number of miles driven through periodic odometer readings.**
- **Based on Household Travel Survey Data**
 - **Estimating mileage using a GPS device or**
 - **Using self-reported mileage from the respondents**
- **Based on Land Use Data**
 - **Typically use trip rates to estimate vehicle trips.**
 - **Multiply the trips by average trip lengths.**

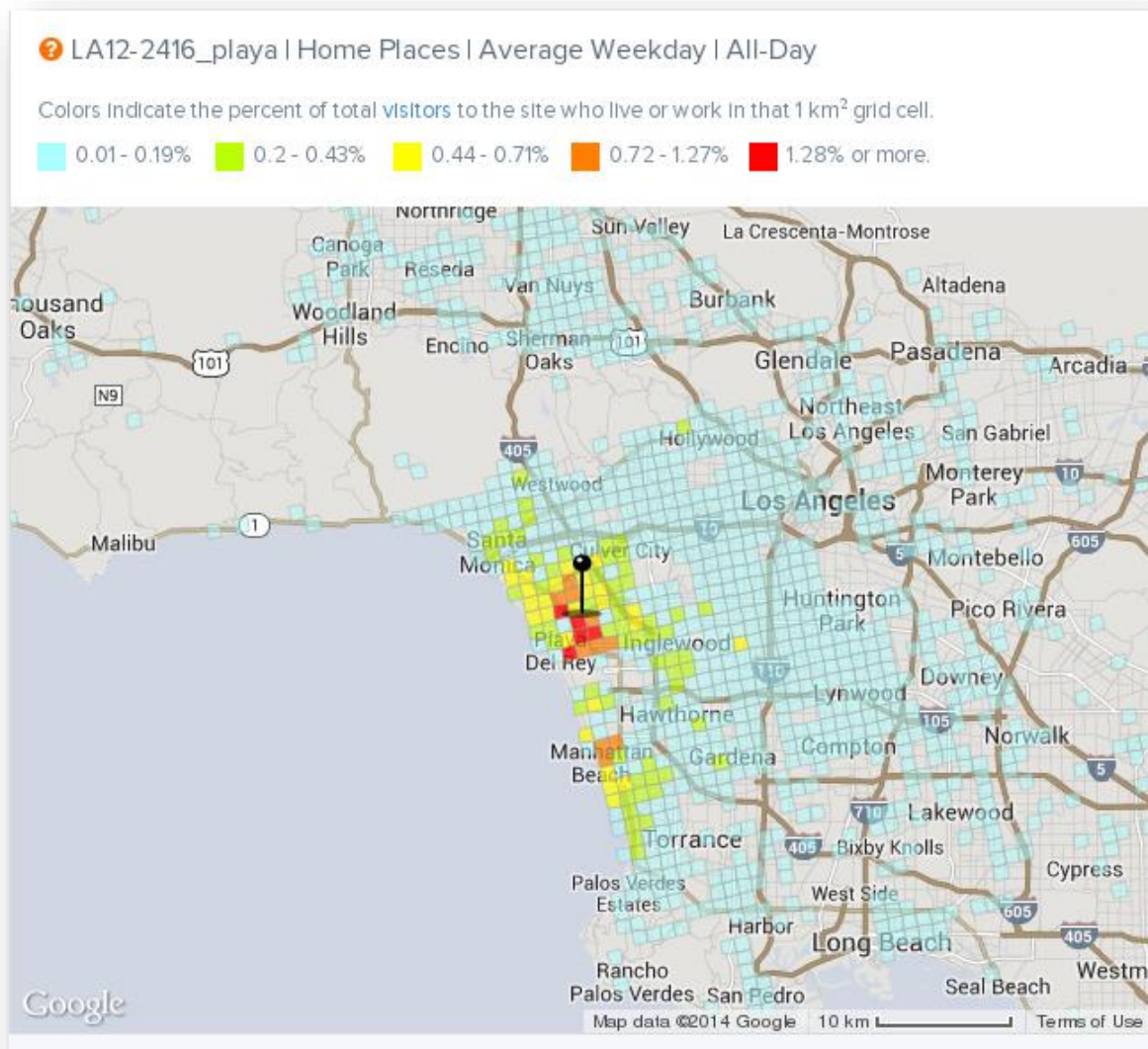
Methods

■ VMT ESTIMATION

- **Based on HPMS**
- **Based on Travel Demand Model**
- **Dependent on Project Types**
 - **Residential projects - all household VMT or home-based VMT by TAZ**
 - **Office projects - Home-based-work VMT by TAZ**
 - **Retail projects – Total VMT change**
 - **Linkages among projects for net VMT change, internalization**

Methods

VMT ESTIMATION



- **Big Data**

Methods

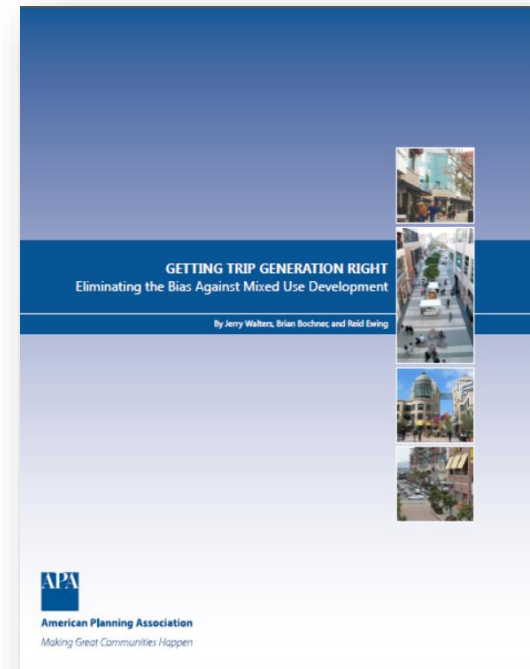
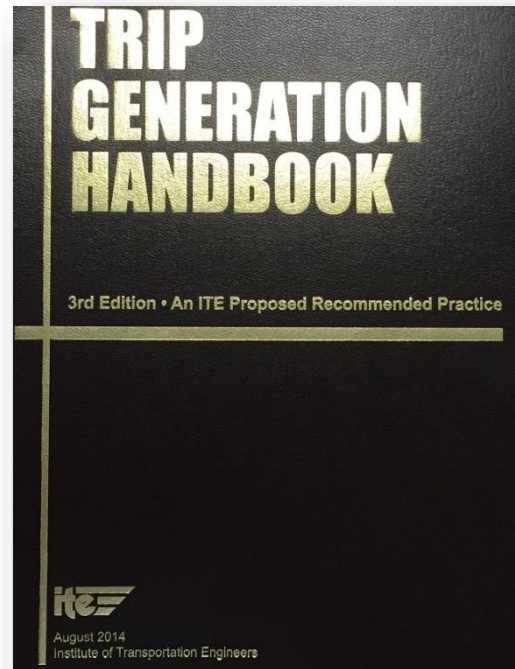
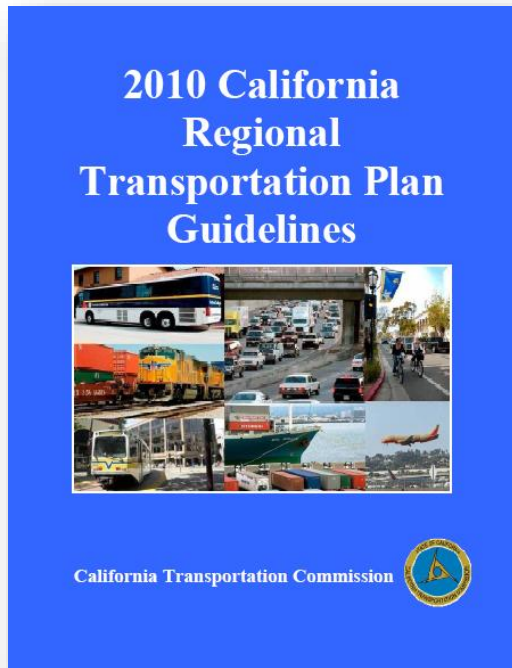
NON-TRAVEL MODEL TOOLS

Tool	Adjustments for Smart Growth-type projects	
	Adjusts	Characteristics on which adjustments are based
URBEMIS	Trips	Diverted trips/ Pass-by trips
VMT+	Trips	Pass-by trips/ On-site trips
California Smart-Growth Trip Generation Adjustment Tool	Trips	Eight smart growth factors (population, location, urban form, parking, and transit-related characteristics)
Clifton, Currans, and Muhs (2015)/ Adjusting ITE Trip Gen. for Urban Context	Trips	Nine built environment factors (population, employment, urban form, and alternative transportation-related characteristics)
Envision Tomorrow Site-Level Model	Trips	Six factors (intersection density, transit presence, central location, nearby employment, employment accessible by transit, vehicle ownership)
Envision Tomorrow District-Scale Model	Trips	11 factors covering five topics (employment, intersections, transit availability, travel speed, district area)
CNT (2015)/Green Trip Connect	VMT	Location (surrounding land use and transportation characteristics, parking spaces/charges, presence of affordable housing/rents, offers of residential transit passes/ <u>carshare/bikeshare</u>)
VMT Impact Tool/Salon (2014)	VMT	Eight land use and transportation variables (% transit commuters, % non-motorized commuters, gas prices, % single-family homes, road density, activity mix, regional job access, local job access)
CalEEMod	VMT	Measures in CAPCOA Quantifying GHG Mitigations Report

- **California Emissions Estimator Model (CalEEMod)**
 - By CAPCOA
 - <http://www.caleemod.com>
- **Urban Emissions (URBEMIS) model**
 - By CARB
 - <http://www.urbemis.com>
- **VMT+ /ASAP (Plan+, MXD+, TDM+)**
 - By Fehr & Peers

Methods

■ TRIP GENERATION



Transportation
Analysis Evolution...
New Problem, New Focus

Methods

TRIP GENERATION

Single-Family Detached Housing (210)

Average Vehicle Trip Ends vs: Dwelling Units (On a Weekday)

Number of Studies: 350

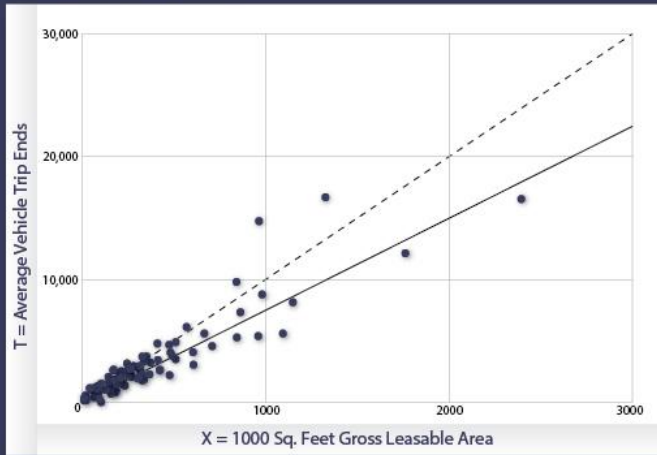
Avg. Number of Dwelling Units: 197

Directional Distribution: 50% entering - 50% exiting

Trip Generation per Dwelling Unit

Average Rate: 9.57 | Range of Rates 4.31 to 21.85 | Standard Deviation 3.69

Data Plot and Equation



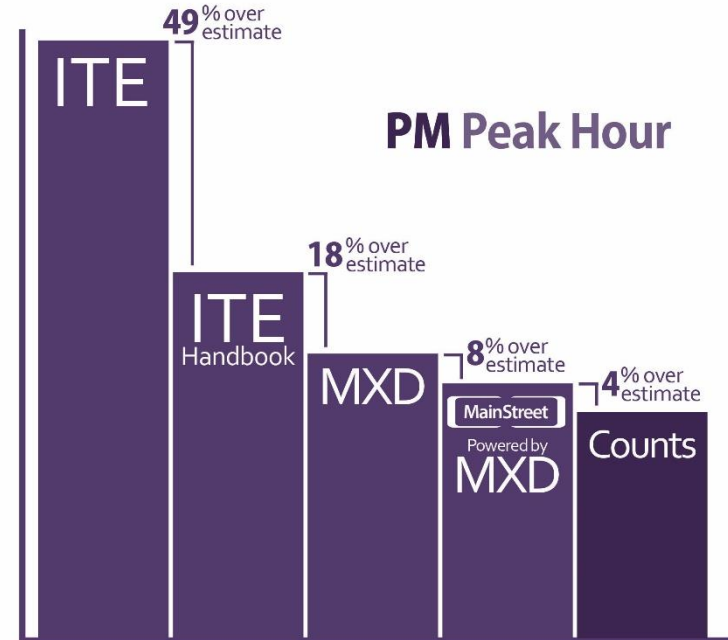
X Actual Data Points

— Fitted Curve

- - - Average Rate

Fitted Curve Equation: $\ln(T) = 0.65 \ln(X) + 5.83$

$R^2 = 0.78$

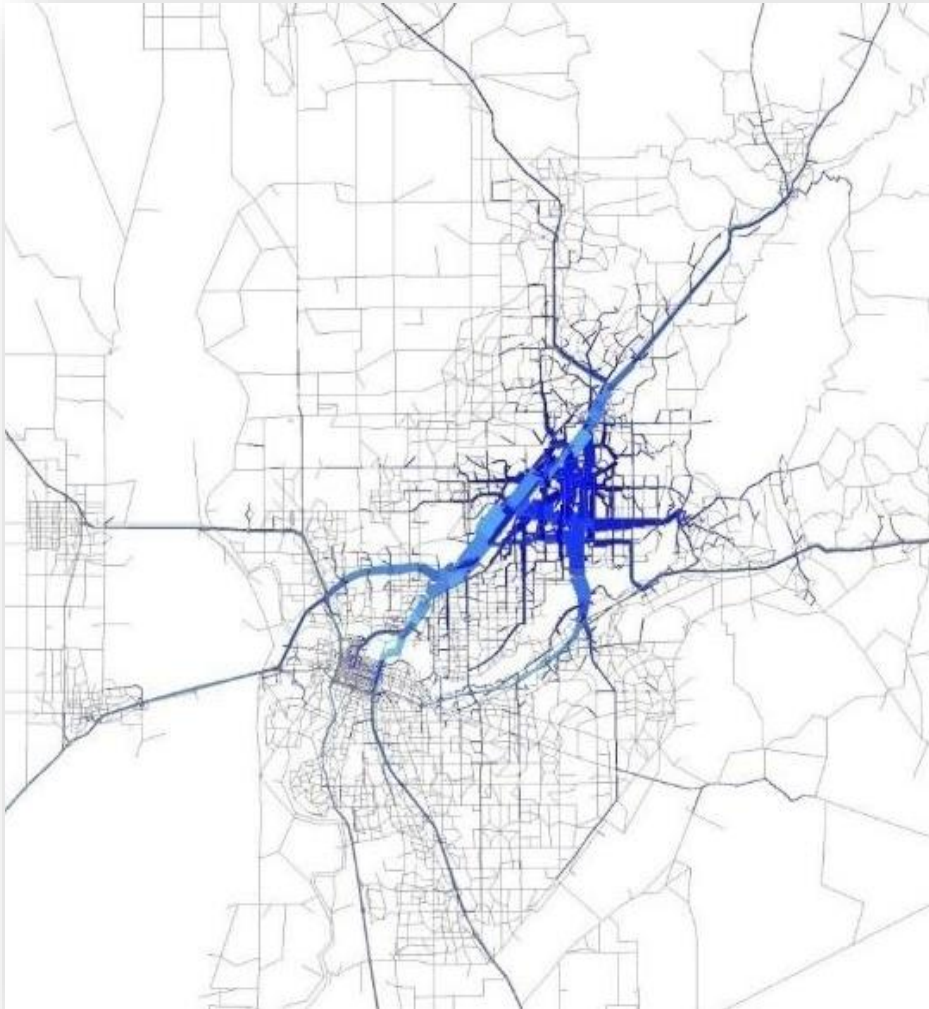


Focus on Trip Generation...

New Research

Methods

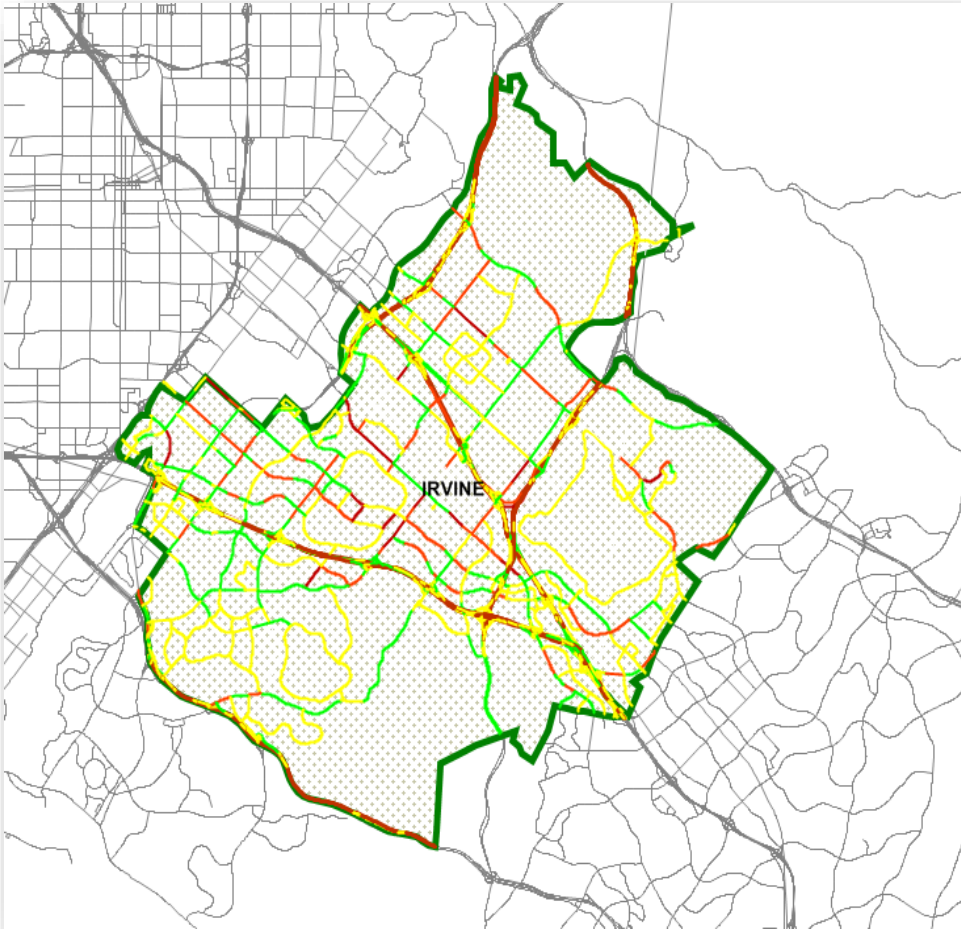
■ OD METHOD



- **Full Accounting Method**
- **Estimates VMT based on all trips that have at least one end in a project analysis location**
- **VMT = SUM of (Trips x Trip Length)**
- **Used in GHG/Energy analysis (all vehicles)**
- **Preferred method for SB 375 (passenger vehicles and small trucks)**

Methods

■ BOUNDARY METHOD



- **Accounts for all VMT within the boundary**
- **VMT = SUM of (Link Volume x Link Length)**
- **Used in Air Pollution/Noise analysis (all vehicles)**

AIR pollution ≠ GHG

Methods

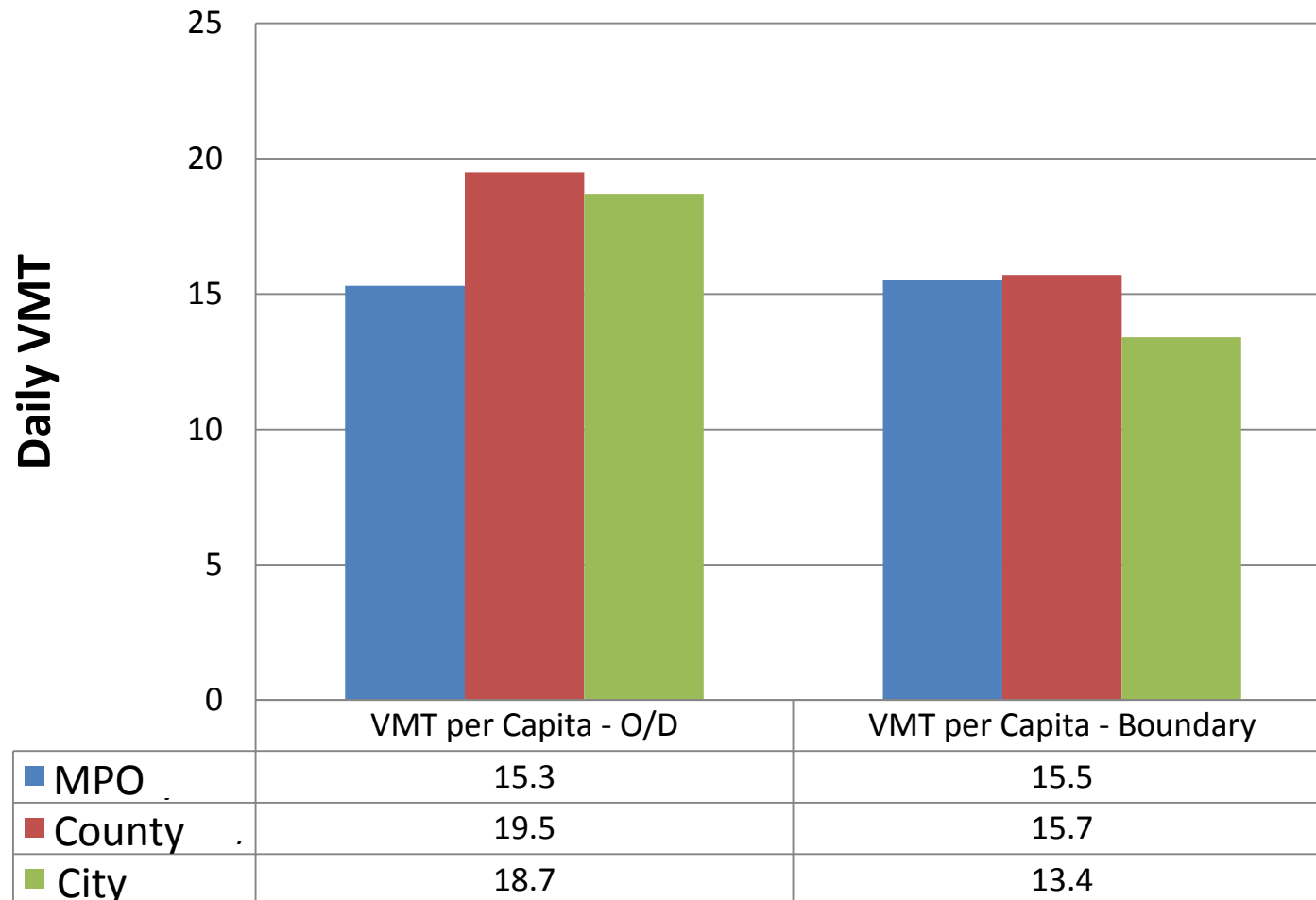
■ TRIP LENGTH VARIATION

Trip Length Estimates	Average Trip Length by Trip Purpose		
	HBO	HBS	HBW
CalEEMod	7.50	7.30	10.80
VMT Spreadsheet Model	7.22	7.22	12.54
MPO Travel Forecasting Model	7.26	7.26	5.87
<u>Notes:</u> HBO = Home-Based Other HBS = Home-Based Shopping HBW = Home-Based Work			

Methods

COMPARISON UNDER DIFFERENT GEOGRAPHICAL SCALE

VMT per Capita, CHTS Data (2012)



- **Congestion Management**
 - VMT in congestion: speed < threshold or $v/c > \text{threshold}$
- **Air Quality/Noise and EMFAC Analysis**
 - VMT by vehicle class, speed range and time of day
- **Impact Fee Study**
 - VMT-based Fee calculation
- **TDM Program**
 - Measured by VMT reduction
- **Climate Action Plan (CAP), etc.**
 - Variation of the OD method, i.e., only count half of the trip length for those trips with only one trip end within the project area

Change ■ SB 743 LEGISLATIVE INTENT

(1) Ensure that the environmental impacts of traffic, such as noise, air pollution, and safety concerns, continue to be properly addressed and mitigated through the California Environmental Quality Act.

(2) More appropriately balance the needs of congestion management with statewide goals related to infill development, promotion of public health through active transportation, and reduction of greenhouse gas emissions.

SB 743

TRANSPORTATION PLANNING

STATE OF CALIFORNIA
**General Plan
Guidelines**

2003



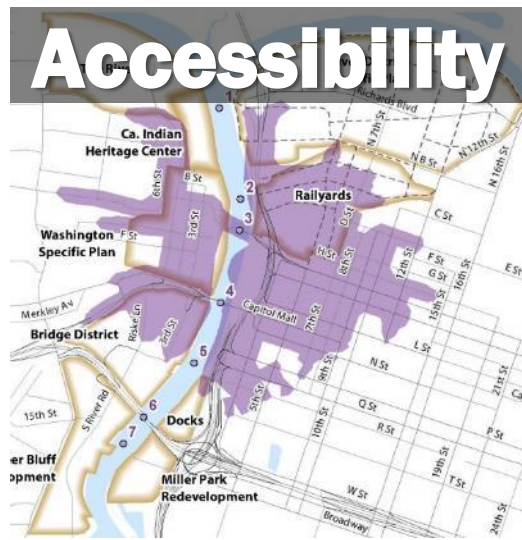
GOVERNOR'S OFFICE OF PLANNING AND RESEARCH

What SB 743 Does Not Do...

No change to general plans, traffic impact fee programs, State Constitution, subdivision map act, etc.

SB 743

IMPACT ANALYSIS & MITIGATION



What SB 743 Does Do

- Eliminates LOS/Delay
- Adds VMT
- New Emphasis on Safety?
- Methods and Thresholds Guidance

Guidelines

■ WHAT'S REMAINS?

- OPR continues to recommend VMT as the most appropriate measure of transportation impacts
- OPR continues to recommend that VMT should be used across the State
- Land Use Projects within 1/2-mile of transit should be presumed to have a less-than-significant transportation impact
- Transit, bike, and pedestrian projects should still be presumed to have a less-than-significant transportation impact
- Implementation should be phased in over 2 years

Guidelines

■ WHAT'S NEW?

- **Technical guidance has been moved to a Technical Advisory section**
 - Intended to clarify what is a requirement vs. recommendation
- **Thresholds have been refined**
 - Better alignment with State's climate policies
 - Recognize the diversity of communities across the State
- **Procedures remain optional for a 2-year period**
 - Provides grace period for agencies to come up to speed on new methodologies
- **Access to data provided on Caltrans website**
<http://www.dot.ca.gov/hq/tpp/offices/omsp/SB743.html>

NAVIGATING PROJECTS THROUGH SB 743

OPR Steps

Step 1 Screening

Is the project:
 In a transit priority area
 OR
 In a low VMT area
 OR
 Local serving retail less than 50,000 square feet?

Is the project:
 Floor area ratio greater than 0.75
 AND
 Consistent with parking requirements without oversupplying
 AND
 Consistent with RTP/SCS?

Step 2 Establishing Baseline VMT Levels

What is the project land use?

Step 3 Establishing VMT Threshold

What are the project and cumulative VMT thresholds?

Step 4 Forecasting Project VMT Effects

What are the project and cumulative VMT forecasting options?

Step 5 Identifying Significant Impacts

Do the VMT forecasts from Step 4 exceed the VMT thresholds from Step 3?

Step 6 Developing Mitigation Measures

What is the surrounding land use context?

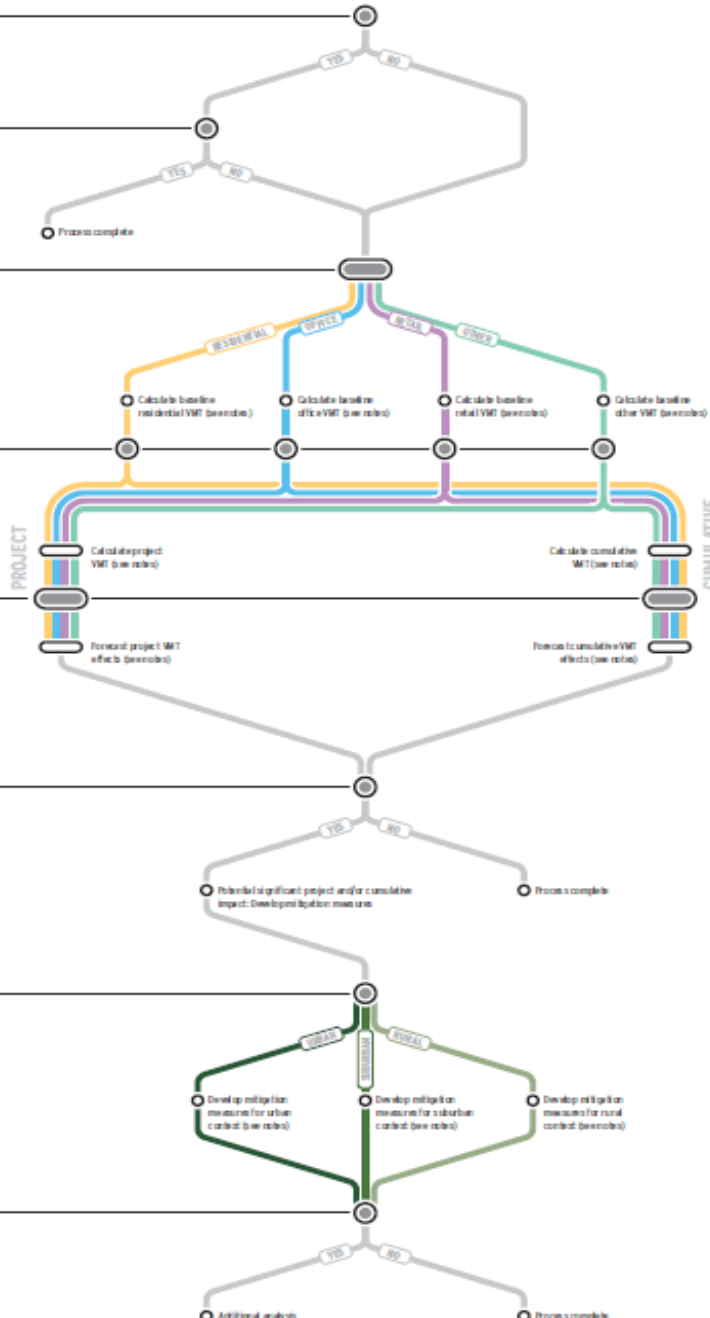
Step 7 Identifying Impacts of Mitigation

Do the mitigations require new or expanded facilities/services that may have environmental impacts that require evaluation under CEQA?

Project Questions

Procedural Flowchart

● Decision ● Analytical process or procedural outcome



Thresholds

■ VMT

Project's 'Automobile' VMT

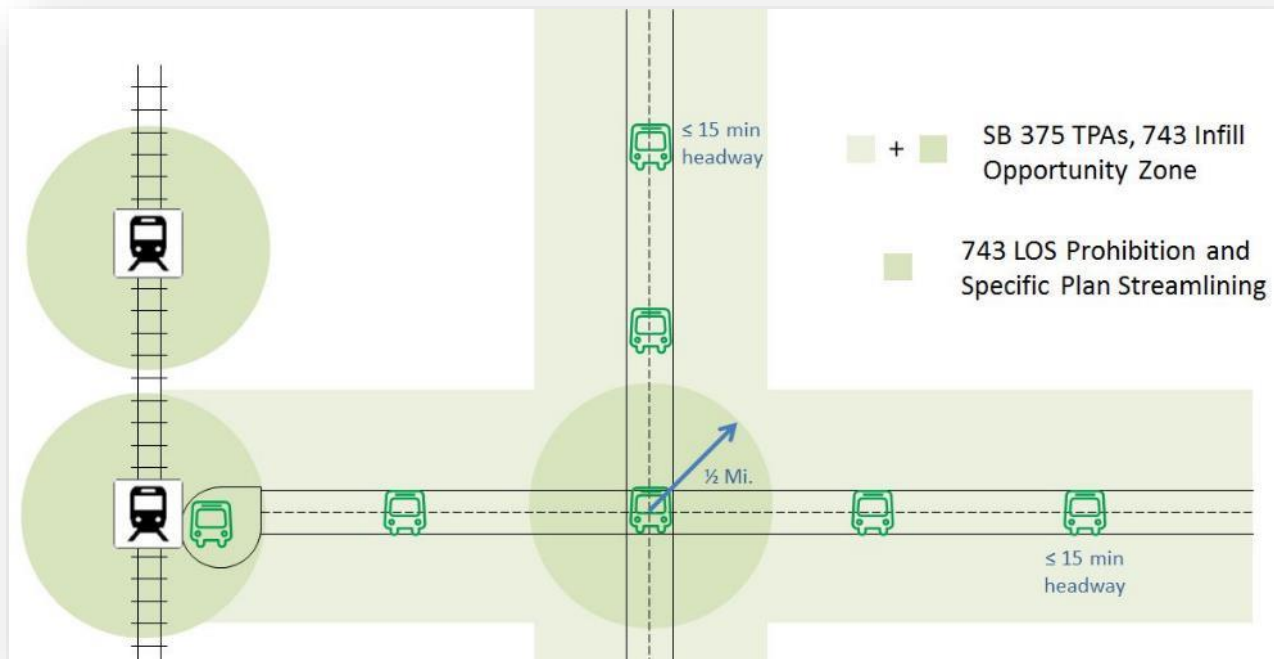


- **AB 32**
- **Governor's EOs**
- **SB 375 Targets**
- **SB 743 Objectives**
- **Caltrans SMP Target**

Screening

■ TPA (TOD) AREAS

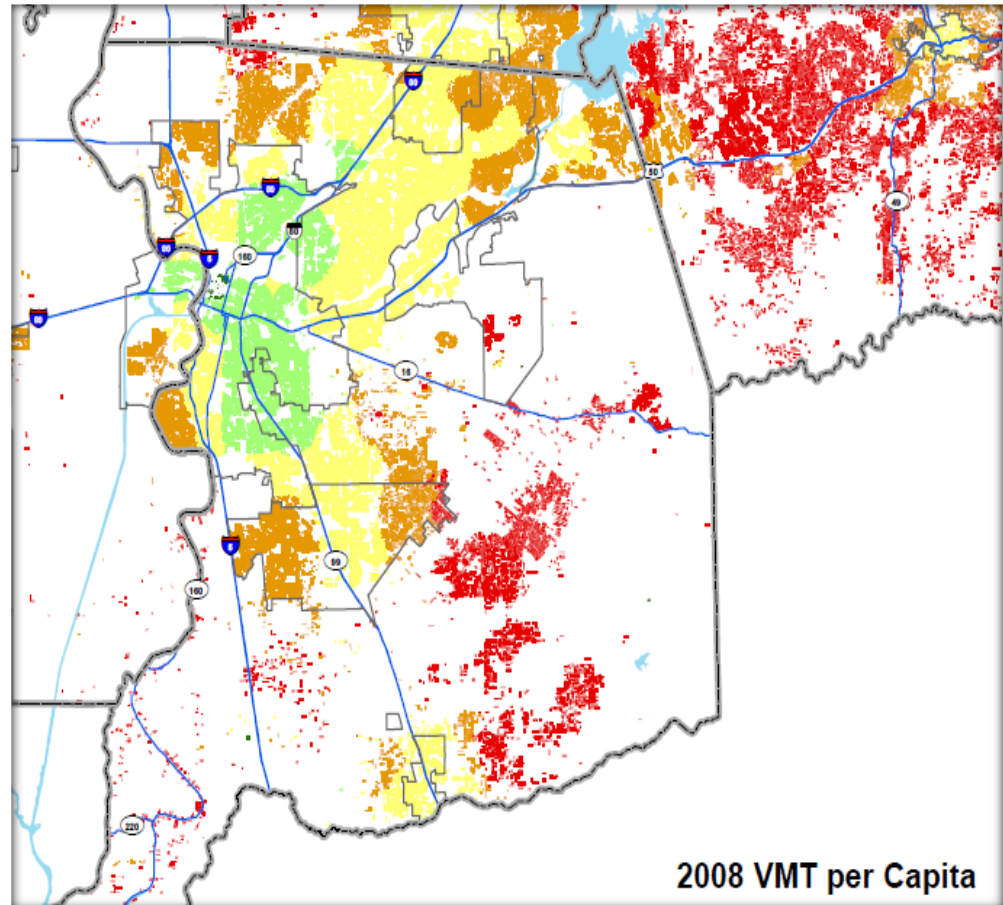
- Residential, retail, office, and mixed-use projects located in transit priority areas (TPAs)



Screening

■ LOCATION

- Residential and office projects located in low VMT generating area



Thresholds

■ VMT

Residential: 15 percent below existing regional and city VMT/capita (household or home-based).

Office: 15 percent below existing regional VMT per employee (work tour or home-based work).

Retail: Local-serving retail presumed less than significant. Retail which increases VMT compared to previous shopping patterns may be considered significant.

Mixed-Use: Evaluate each land use component; account for internalization among individual uses

Thresholds

■ VMT

Other Land Uses: Lead agency discretion.

RTP-SCS Consistency: All land use projects and land use plans.

- Included in RTP-SCS and generates VMT that is equal to, or less than, the VMT per capita and VMT per employee of the SCS.

Rural Areas: Case by case.

RTP-SCS: LTS if meeting SB 375 Targets.

Thresholds

■ VMT



Transportation Projects:

- **General purpose, HOV, peak period, and auxiliary lanes require analysis (induced travel)**
- **Small project screening = LTS if $< 2,075,220$ VMT/year**
- **Addition of riders not an impact to transit, disrupting transit service or access may be an impact**
- **Active transportation projects presumed not to have an impact**

- **Induced VMT occurs where roadway capacity is expanded in a congested area**
- **Change in VMT calculated using a model or elasticities**

Mitigation



TRIPS OR TRIP LENGTH

Quantifying Greenhouse Gas Mitigation Measures

A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures

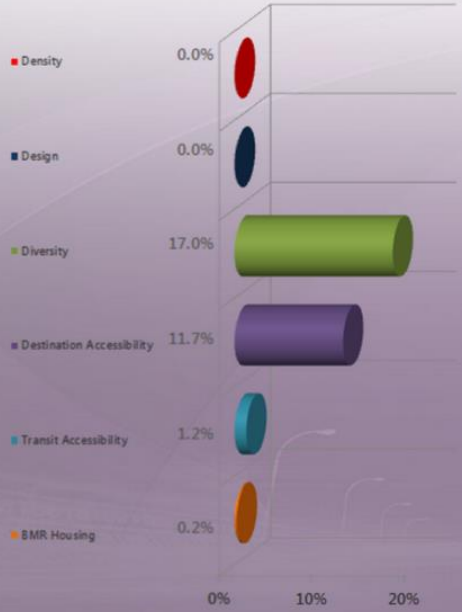
August, 2010

Category Reduction = 27.8%

Project Location: urban

Category	Value	Unit / Description
Density	15	housing units per acre
Design	50	number of intersections per mi ²
Diversity	100%	Total Percentages
		0% single family residential, 10% commercial, 0% institutional, 80% multifamily residential, 0% industrial, 10% park
Destination Accessibility	5	distance to downtown or major job center (mi)
Transit Accessibility	2	distance to transit station (mi)
Below Market Rate Housing	5	percentage of units that are deed-restricted BMR housing



Mitigation

BUILT ENVIRONMENT

Density

Diversity

Design

Destinations

Distance to Transit

Development Scale

Demographics

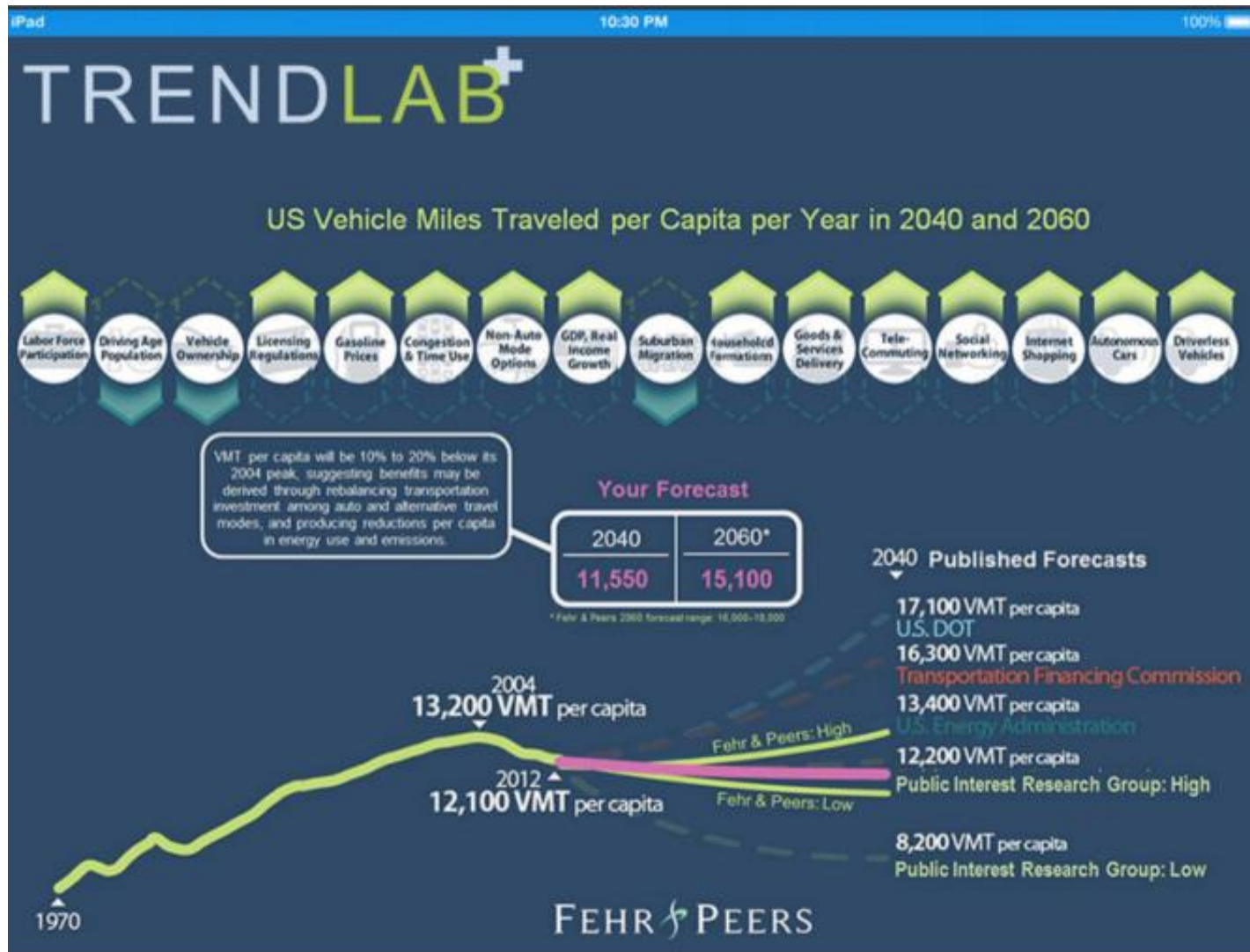


7Ds

That influence Trip Generation (and VMT)

SB 743

■ UNCERTAINTY



Q & A

